

BEFORE THE ARIZONA CORPORATIO. 1 2 ARIZONA PUBLIC SERVICE COMPANY -DOCKET NO. 3 IN THE MATTER OF THE SALE AND E-01345A-08-0426 TRANSITION TO ELECTRICAL DISTRICT NO. 3 OF CERTAIN FACILITIES IN PINAL COUNTY PURSUANT TO A.R.S. §40-285(A) AND TO DELETE PORTIONS OF ITS CERTIFICATE OF CONVENIENCE AGENDA ITEM NO. U-19 AND NECESSITY WITHIN PINAL COUNTY OPEN MEETING 7 8 9 10 At: Phoenix, Arizona 11 Date: June 23, 2009 12 Filed: JUL 0 8 2009 13 REPORTER'S TRANSCRIPT OF PROCEEDINGS 14 AGENDA ITEM NO. U-19 15 VOLUME I - (Pages 1 through 68) 16 Arizona Corporation Commission 17 DOCKETED 18 3 - 8 790**9** 19 ARIZONA REPORTING SERVICE, INC. Court Reporting DOCKETED BY 20 Suite 502 2200 North Central Avenue 21 Phoenix, Arizona 85004-1481 22 ORIGINAL By: MICHELE E. BALMER Certified Reporter 23 Certificate No. 50489 24 Prepared for: 25 ACC

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             BE IT REMEMBERED that an Open Meeting was held at
   the Arizona Corporation Commission, 1200 West Washington
   Street, Phoenix, Arizona, commencing at 10:00 a.m. on the
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 4
   23rd day of June, 2009.
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   BEFORE:
                KRISTIN K. MAYES, Chairman
                GARY PIERCE, Commissioner
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                PAUL NEWMAN, Commissioner
                SANDRA D. KENNEDY, Commissioner
 8
                BOB STUMP, Commissioner
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10
   APPEARANCES:
  For Arizona Public Service Company:
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             MS. MEGHAN H. GRABEL, ESQ.
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   For Electrical District No. 3:
14
             MR. JOHN P. COYLE, ESQ.
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   For Arizona Corporation Commission Legal Division:
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             MS. JANICE ALWARD, ESQ.
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                                  MICHELE E. BALMER
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                                  Certified Reporter
                                  Certificate No. 50489
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- 1 (1:50 p.m.)
- 2 CHMN. MAYES: Okay. If we can have the folks
- 3 from ED-3 come forward as well, and we've got APS. Can we
- 4 have somebody from APS and ED-3 represented at the table.
- 5 Great, terrific.
- 6 Okay, Judge Rodda.
- 7 ALJ RODDA: Thank you, Chairman Mayes,
- 8 Commissioners. This order approves the sale of certain
- 9 APS assets and the transfer of approximately 4,000
- 10 customers from APS to Electrical District No. 3.
- 11 Through an interesting history, ED-3 and APS have
- 12 come to have overlapping service areas and each serves
- 13 customers in the affected area. This overlap has led to
- 14 confusion and operational inefficiencies and potential
- 15 safety weaknesses.
- APS and ED-3 have reached an agreement whereby
- 17 APS will sell to ED-3 its distribution assets as well as a
- 18 substation and an inoperable 69kV line. ED-3 already owns
- 19 the majority of assets in the area and serves 17,000
- 20 customers of all class types.
- 21 Staff's engineers have opined that the proposed
- 22 transfer is appropriate and reasonable from a network and
- 23 system perspective and finds that ED3's system is capable
- 24 of serving the load. Staff concludes that from a
- 25 technical, safety, and reliability standpoint, the

- 1 proposal is in the public interest.
- 2 The recommended opinion and order adopts the
- 3 parties' proposal to allow APS to make payments to
- 4 customers under the RES tariff and DSM programs, provided
- 5 the customers make application to APS within 90 days of
- 6 the notice of the sale and complete the relevant RES
- 7 project or DSM installation within 12 months from the date
- 8 of the application, and allows APS to recover the related
- 9 costs of the DSM projects under its DSM adjustment clause,
- 10 which gives APS credit for the REST incentives.
- 11 The recommended opinion and order also grants a
- 12 waiver of R14-2-203(A)(2) to allow APS to transfer
- 13 customer information to ED-3.
- 14 And I have a very short Hearing Division
- 15 amendment that corrects typos.
- 16 CHMN. MAYES: Thank you, Your Honor.
- 17 Staff want to add anything? No.
- 18 Okay. APS or ED-3?
- MS. GRABEL: Nothing to add, but we're happy to
- 20 field questions.
- 21 CHMN. MAYES: I have a number of questions.
- And, sir, can you go ahead and reenter your name
- 23 for the record.
- 24 MR. COYLE: John Coyle of the firm Duncan &
- 25 Allen, Washington, D.C. for Electrical District No. 3.

- 1 And we had nothing to add to Judge Rodda's comments,
- 2 either but we're happy to answer questions.
- 3 CHMN. MAYES: Thank you.
- I'll get it started. I have some concerns about
- 5 this item, and I'm not sure how I'm going to vote. I'm
- 6 leaning "no" and will base my decision on the answers that
- 7 I get today, and let me ask.
- 8 The reasons I'm leaning against this order are
- 9 that I don't think it's fair to the consumers that would
- 10 be transferred into this -- into ED3's service territory
- 11 when it would appear from the record that ED-3 doesn't
- 12 have comparable renewable energy programs, doesn't have
- 13 comparable energy efficiency programs, and doesn't have a
- 14 comparable low income assistance program.
- 15 And I know I attended the hearing. I asked a
- 16 number of questions in the hearing, and I appreciate the
- 17 work that was done. It looks like ED-3 has made some
- 18 effort to develop a solar program in advance of this case.
- 19 I'm not sure you would have if it hadn't been for this
- 20 case.
- 21 But first question, for you, Mr. Coyle.
- MR. COYLE: Yes, ma'am.
- 23 CHMN. MAYES: The low income customers, who are
- 24 the people who are on APS's current low income tariff,
- 25 will, as I understand it, be given a low income tariff on

- 1 ED3's system when they're transferred; is that correct?
- MR. COYLE: Absolutely correct, yes, ma'am.
- 3 CHMN. MAYES: The existing customers.
- 4 MR. COYLE: That's correct.
- 5 CHMN. MAYES: What about future customers of that
- 6 service territory? New people who would have moved into
- 7 APS's service territory but will now be moving into your
- 8 service territory who are low income, will they have
- 9 access to a low income assistance tariff?
- MR. COYLE: I'm not sure how we would track that,
- 11 and so --
- 12 CHMN. MAYES: Couldn't you track it by developing
- 13 a program for all of your customers?
- 14 MR. COYLE: I quess since that seems to be the
- 15 point of your question, we could move right to that. And
- 16 that was, we -- ED-3 investigated that possibility, and we
- 17 were not insensitive to your interest in that issue.
- 18 However, there are a number of substantial differences
- 19 between ED-3 as a utility and Arizona Public Service as a
- 20 utility.
- 21 One of the -- I'm trying to find my talking
- 22 points on this particular issue, but one of the salient
- 23 points is, we are a utility currently of 17,000 customers.
- 24 We'll be 20,000 if the application is granted. That is a
- 25 significantly smaller group of customers over which to

- 1 spread the cost of the discount. That's one consideration
- 2 I think you want to bear in mind when you think about
- 3 this.
- 4 The other is our rate systems are not the same,
- 5 and that has been a significant consideration. There are
- 6 actually certain rate categories and customer usage
- 7 categories where the customers transferring from APS to
- 8 ED-3 will pay lower rates under ED3's existing rate
- 9 system. It would cost us something on the order of a
- 10 quarter of a million dollars over 17,000 customers to
- 11 modify our billing software in order to replicate APS's
- 12 rate structure, which is one of the things that we would
- 13 have to do.
- So I don't want you to have the impression that
- 15 we blew off your inquiry. We thought long and hard about
- 16 it, and the ED-3 board continues to wrestle with how to --
- 17 how ED-3 as a utility is able to support low income and
- 18 medical assistance customers. It's a rural community,
- 19 essentially, notwithstanding the amount of suburbanization
- 20 that has gone on.
- 21 CHMN. MAYES: Well, not so rural as it used to
- 22 be. I mean --
- MR. COYLE: That's a fair point. Not so rural as
- 24 it used to be.
- 25 CHMN. MAYES: Yeah. It's a fast --

- 1 COM. NEWMAN: The fastest growing area in the
- 2 United States.
- 3 CHMN. MAYES: Yeah. It's a fast-growing area.
- 4 And I don't want you to think that I think that
- 5 you blew me off. I don't. Because I read the record and
- 6 I read the exhibits that were filed that you filed in
- 7 response to some of my questions.
- But, you know, I think this is a fascinating case
- 9 to me, to be honest with you, because we are faced with
- 10 this decision about whether to transfer 3,500 APS
- 11 customers into the service territory of what used to be an
- 12 irrigation ditch company. I mean, it was an irrigation
- 13 company that turned into a retail electricity provider to
- 14 17,000 people in one of the fastest growing counties in
- 15 Arizona, if not the fastest growing, and that is a real
- 16 interesting policy question.
- 17 And so when I looked at this, I weighed the
- 18 question of whether -- I weighed the fact that it
- 19 obviously looks like we're cleaning up a messy situation
- 20 down there. It looks like spaghetti, you know, with two
- 21 utilities providing service in the same general area.
- 22 Kind of a mess. Staff says this is good from a
- 23 reliability standpoint. Let's do this, let's separate
- 24 these two. It's like the Hatfields and the McCoys down
- 25 there, so let's get them separate to some degree. Let's

- 1 just separate them and get this fixed.
- On the other hand, in my mind, you're talking
- 3 about depriving, it looks like, because ED3's board hasn't
- 4 made this decision yet on low income, renewable energy,
- 5 and energy efficiency, or at least energy efficiency and
- 6 low income assistance, it looks like we're going to be
- 7 depriving 3,500 customers of what essentially is the gold
- 8 standard in Arizona for renewable energy and energy
- 9 efficiency, because that's what APS is right now.
- And I don't see how that's a fair deal for these
- 11 3,500 customers and for the future residents of this
- 12 service territory, unless you guys can promise me today or
- 13 give me some comfort level today that you're really moving
- 14 in that direction, and I just -- I just don't see it yet.
- MR. COYLE: Let me put it to you this way, and
- 16 I'll try and keep this short. I had a much longer answer.
- 17 CHMN. MAYES: You can go ahead.
- 18 MR. COYLE: Were I to sit in your chair, one of
- 19 the things that I would do would be to have some respect
- 20 for the genius that animates your state constitution. You
- 21 are an elected utility regulatory commission. You are the
- 22 only constitutional regulatory utility commission elected
- 23 in the country. So the framers of the Arizona state
- 24 constitution had in mind that this Commission plays a
- 25 significant role. It occupies a unique role in state

- 1 government in the United States.
- 2 The same framers had a significant amount of
- 3 respect for local government running utilities and for the
- 4 efficacy of local solutions to these issues. And what I
- 5 want to suggest to you is that the framers of the Arizona
- 6 constitution saw those two principles as co-existing.
- Now, that's a philosophical answer, which
- 8 absolutely means nothing to the inquiry that you put to
- 9 me, so now I would like to address the concrete aspects of
- 10 it. None of the customers that you're moving, or being
- 11 asked to move in this case, are going to be harmed as a
- 12 result of the transition that this Commission is being
- 13 asked to approve. The ED-3 board has committed to hold
- 14 harmless the low income customers who will be transferred.
- 15 They transfer on absolutely the same basis that they would
- 16 be treated by APS.
- We are wrestling with how to expand a low income
- 18 program. That is a decision that is a difficult one for
- 19 the ED-3 board to come to terms with. And respectfully,
- 20 it's not an issue that they have been able to resolve
- 21 within the time frame provided by this case.
- I want to give you my assurance that they take
- 23 the inquiry and the concern very seriously. On some
- 24 levels they feel they're already doing better than APS.
- 25 On others, you run into the problem of, look, it's a

- 1 smaller utility with potentially a much larger base of low
- 2 income customers. And yeah, we could, you know,
- 3 hypothetically undertake a significant rate increase for a
- 4 certain percentage of the customers to put in place
- 5 something you like, but that's not -- that's not
- 6 consistent with the principles that we think animate the
- 7 decision-making that's entrusted to the ED-3 board.
- 8 I would also like briefly to address the energy
- 9 efficiency, unless you want me to stop and --
- 10 CHMN. MAYES: No. I was just going to -- no, I
- 11 was just going to ask you to address that. Because you
- 12 say there's no harm, but I would suggest to you that based
- 13 on the record in this case, that's exactly where the harm
- 14 is, because there's -- you haven't developed energy
- 15 efficiency programs, with the exception of -- I asked this
- 16 question in the hearing: What energy efficiency programs
- 17 do you have? And the answer from your witness was, well,
- 18 Commissioner, we have an energy efficiency load control
- 19 program for irrigation pumps.
- Well, you know, I'm sorry, 17,000 people don't
- 21 have irrigation pumps. And that utility that you want to
- 22 take 3,500 customers from has ten, at least ten energy
- 23 efficiency programs available to their customers, maybe
- 24 more by now. Probably more. You know, and they have
- 25 access to, you know, literally tens of millions of dollars

- 1 worth of energy efficiency programs.
- So what are you offering them?
- MR. COYLE: Let me address the irrigation pumps
- 4 first, because that's not nothing. We, as part of our
- 5 power supply contract with Arizona Public Service, were
- 6 incented to go out and look at demand resource capacity.
- 7 And what that compelled us to discover was that there was
- 8 6 to 8 megawatts of low-hanging fruit on 175 megawatt peak
- 9 that we needed to exploit. We believe that ultimately the
- 10 size of that resource may be as large as 20 megawatts, and
- 11 we are aggressively pursuing the exploitation of that
- 12 resource. We expect to have the software in place to
- 13 exploit the first 6 to 8 megawatts by the end of 2009.
- 14 CHMN. MAYES: Well, Mr. Covle, I think that's
- 15 great, but what about the other -- I mean, how many people
- 16 on your system have irrigation pumps? Is it 17,000?
- 17 MR. COYLE: It's not.
- 18 CHMN. MAYES: Okay. What about residential
- 19 consumers? What are you offering to those consumers?
- MR. COYLE: One of the reasons that we don't have
- 21 millions of dollars existing in our utility revenues
- 22 currently to fund these programs is that what ED-3 has
- 23 been doing over the seven-and-a-half years it's been my
- 24 privilege to work for them is rebuilding --
- 25 COM. NEWMAN: I'm sorry. What did you say? I

- 1 didn't hear that, that last phrase.
- MR. COYLE: The seven-and-a-half years it's been
- 3 my privilege to work for them?
- 4 COM. NEWMAN: No. The program. You stated a
- 5 program. I just didn't hear it.
- 6 MR. COYLE: I said, what we have been doing over
- 7 the seven-and-a-half years it's been my privilege to work
- 8 for ED-3 is rebuilding the utility infrastructure in the
- 9 area. As Commissioner Newman pointed out, and as
- 10 everybody is aware, that has involved a significant amount
- 11 of construction of new distribution and also of
- 12 construction of underground distribution. All new
- 13 residential construction in the area is equipped for smart
- 14 metering.
- So I would suggest to you that we are as well-
- 16 positioned as any utility in the state to implement things
- 17 like direct load control. Why haven't we done it yet?
- 18 Well, we have gone from being a 35 megawatt peak in
- 19 2001 -- I'm reasonably confident in that statistic, but
- 20 that's when I started working for them -- to being 170
- 21 megawatts today. That's an awful lot of distribution
- 22 construction, and that has been the focus, transmission
- 23 and distribution construction has been the necessary focus
- 24 of ED-3 to this point.
- In doing that, though, the infrastructure that

- 1 has been installed is infrastructure that is fully capable
- 2 of supporting some very sophisticated energy efficiency
- 3 programs. Have we gotten to it? No. Do we plan to? You
- 4 bet. It's low-hanging fruit. We have to.
- I mean, there's a tremendous economic imperative
- 6 to do that. And that economic imperative, again,
- 7 respectfully, doesn't originate in this Commission. It
- 8 originates in the economics of having to operate a public
- 9 utility in this day and age.
- But you can be confident that ED-3 has invested a
- 11 significant amount of money in putting the infrastructure
- 12 in place to support energy efficiency programs which we
- 13 expect to be implementing and, indeed, we feel we have no
- 14 choice but to implement.
- 15 CHMN. MAYES: But you can't describe for this
- 16 Commission what those programs will be? I mean, I asked
- 17 these questions at the hearing, and I haven't -- don't
- 18 have an answer in front of me.
- MR. COYLE: You're right. We are somewhat
- 20 constrained in the sense that lawyers and consultants do
- 21 not establish policy for ED-3. The ED-3 board establishes
- 22 policy.
- 23 CHMN. MAYES: Uh-huh.
- MR. COYLE: We have to be careful not to get
- 25 ahead of the board. However, to the extent that you can

- 1 glean from the investments that have been made to date
- 2 over the last seven-and-a-half years, those investments
- 3 necessarily presage a significant amount of energy
- 4 efficiency programs on the residential level.
- 5 CHMN. MAYES: Okay. Page 8 -- and then I'll go
- 6 to my colleagues who I know have questions -- of your
- 7 late-filed exhibit states that -- and this is on
- 8 Line 12 -- once the capital funding available under ED3's
- 9 distributed solar generation rate accrues to sufficient
- 10 levels, ED-3 plans to use those funds to construct
- 11 photovoltaic installations on ED-3 buildings and other
- 12 locations.
- Am I reading this correctly that you plan on
- 14 spending all of that ratepayer money on your own
- 15 buildings?
- MR. COYLE: No.
- 17 CHMN. MAYES: What does that mean?
- 18 MR. COYLE: What I would understand it to mean is
- 19 that ED-3 intends, as part of its regular capital
- 20 budgeting, for its utility to include photovoltaic
- 21 installations on ED-3 buildings.
- 22 CHMN. MAYES: It says, sir, under ED3's
- 23 distributed solar generation rate.
- MR. COYLE: I heard the words. I think I wrote
- 25 the words. I think I better fall on my spear over the

- 1 words if they incorrectly convey the intention. The
- 2 intention is that the solar rate is to accrue funds to be
- 3 used for the development of residential distributed
- 4 generation and commercial distributed solar, and that the
- 5 installations on the ED-3 buildings will occur as part of
- 6 the ED-3 capital budgeting process. And if I didn't
- 7 convey that correctly, that's my bad and I'm sorry.
- 8 CHMN. MAYES: I appreciate that.
- 9 Commissioner Kennedy.
- 10 COM. KENNEDY: Thank you, Madam Chairman. Madam
- 11 Chairman, if Staff could kind of help me out a little bit.
- Who regulates these electrical districts?
- 13 MS. ALWARD: Chairman, Commissioners, Janice
- 14 Alward on behalf of the Legal Division. They're
- 15 considered a municipality under the constitution and under
- 16 statutory provisions, so they have their own board that
- 17 regulates them. I'm presuming that that board is elected
- 18 by the members or appointed.
- 19 COM. KENNEDY: So Madam Chairman, Ms. Alward,
- 20 they can raise rates at any time they want, two, three,
- 21 four times a year if they wanted?
- MS. ALWARD: They are self-governing.
- 23 COM. KENNEDY: Self-governing. Thank you, Madam
- 24 Chairman, Ms. Alward.
- 25 CHMN. MAYES: Thank you, Commissioner.

- 1 Commissioner Newman.
- COM. NEWMAN: Thank you, Madam Chairman.
- First of all, just one question, say your name
- 4 again for the record?
- 5 MR. COYLE: John Coyle.
- 6 COM. NEWMAN: Mr. Coyle, you represent a firm
- 7 that represents the electric district; is that right?
- 8 MR. COYLE: That's correct.
- 9 COM. NEWMAN: And it's in D.C.
- MR. COYLE: That's correct.
- 11 COM. NEWMAN: And is there a local attorney and a
- 12 D.C. attorney?
- MR. COYLE: I'm admitted pro hac vice before the
- 14 Commission, working with Mr. Orme, Paul Orme, who is the
- 15 general counsel for ED-3.
- 16 COM. NEWMAN: I noticed his name on the
- 17 pleadings.
- MR. COYLE: Yeah.
- 19 COM. NEWMAN: Is he present today?
- MR. COYLE: No, sir, he isn't.
- 21 COM. NEWMAN: Is there any other member of the
- 22 electrical district, either a member of the board or
- 23 anyone in the room today that might be able to take some
- 24 questions from a Commissioner?
- MR. COYLE: Sure. Yeah, we have the general

- 1 manager, Bill Stacy is here. The chief financial officer,
- 2 Brett Benedict is here. Mr. Benedict offered testimony,
- 3 offered prefiled testimony and has served as a witness
- 4 only because he was acting general manager at the time
- 5 that the testimony was filed.
- 6 We also have Ken Saline, Jeff Woner, and Jerry
- 7 Smith, formerly of Commission Staff, all currently at
- 8 K.R. Saline & Associates, who are actively involved in
- 9 advising ED-3 in its day-to-day operations. So any of
- 10 those would be available for questioning.
- 11 COM. NEWMAN: Who would you advise, to cut to the
- 12 chase, to -- questions that were put to you by Madam
- 13 Chairman, but I have -- but I want to speak to an Arizona
- 14 resident who has some control and who can represent the
- 15 electrical district today, if I can. Who would you
- 16 suggest that I call?
- MR. COYLE: You can -- well, if you give me a
- 18 moment to confer, I'll have them nominate somebody.
- 19 COM. NEWMAN: Okay. That would be fine.
- 20 CHMN. MAYES: That would be great. I noticed
- 21 that several of them did testify in the hearing, so --
- 22 COM. NEWMAN: And I'm sorry I missed the hearing.
- 23 In fact, I was around the days of the hearing, but --
- MR. COYLE: Well, we can bring them all up and I
- 25 would be happy to get out of your way.

- 1 COM. NEWMAN: No, just one. Who -- I mean,
- 2 they'll probably know who they want to put up.
- 3 MR. COYLE: Sure.
- 4 CHMN. MAYES: Go ahead. Take a minute or two.
- 5 MR. COYLE: If I may be excused.
- 6 (A brief discussion was held off the record.)
- 7 MR. COYLE: Allow me to introduce Bill Stacy, who
- 8 is the general manager of ED-3.
- 9 COM. NEWMAN: Thank you.
- 10 MR. STACY: Good afternoon.
- 11 COM. NEWMAN: Thank you. Very nice to meet you.
- 12 Just state your name for the record.
- 13 MR. STACY: My name is William Stacy. I'm the
- 14 general manager at ED-3.
- 15 COM. NEWMAN: Okay. I just want to tell you, I
- 16 had planned last week -- I've not been well the last two
- 17 weeks. I have been a little ill. And I had planned to
- 18 take a trip out to Pinal County just to see this area,
- 19 wasn't able to do it last week, and I read the -- I read
- 20 the paperwork concerning the matter, but I didn't attend
- 21 the hearing.
- 22 And at first when I heard about it, I understood
- 23 that this is sort of an underserved area and I sort of
- 24 could understand why APS would want this proposal to go
- 25 through. However, I want to tell you that the concerns of

- 1 the Chairwoman, I share those concerns, and I'll give you
- 2 this scenario. In essence, it's sort of like APS -- I
- 3 mean, if you -- apples for apples, oranges for oranges, as
- 4 an analogy, it would be like -- I don't think APS would do
- 5 this -- but APS giving up 3,500 of its customers to SRP,
- 6 and the Commission has no control over what SRP does.
- 7 So getting back to your representative from
- 8 Washington, D.C.'s statements, yes, we have an incredible
- 9 authority at the Commission. And one looking at this
- 10 issue might say: Why would the Commission, if they have a
- 11 constitutional duty to protect consumers in Arizona, give
- 12 all of these customers to an entity that they have no
- 13 regulation over?
- 14 Do you have a response for that?
- MR. STACY: Well, I think as Staff had pointed
- 16 out, there's safety issues with redundancy of the lines.
- 17 There's efficiencies. Instead of having two power lines
- 18 going down either side of the road, it makes a lot of
- 19 sense to just have one power line. We have billing issues
- 20 because there's two utilities working in the area.
- 21 And then I think if you look back, ED-3 has a
- 22 proud history in Arizona dating back to 1926, and our
- 23 board is a very responsible board governing the consumers
- 24 of this area. We've seen tremendous growth. We've been
- 25 able to handle it. We've grown our system and installed

- 1 about \$115 million in plant over the last five or six
- 2 years, and we are very progressive in what we're doing.
- I think if you look at ED-3, we have more -- I'm
- 4 just guessing, don't let me quote this -- but more
- 5 automated meter reading and abilities for smart metering
- 6 in the future than APS has. We planned for these
- 7 3,500 meters. We've already moved ahead with installing
- 8 some automated metering equipment in some of our
- 9 substations to be able to handle all of these consumers so
- 10 that we can remotely read their bills, know exactly -- you
- 11 know, our goal is to have future outage management systems
- 12 so we'll know almost instantaneous when these customers
- 13 are without power.
- And yeah, we have moved ahead with some renewable
- 15 energy. We just -- we have just signed one customer, our
- 16 first customer up on the solar program, and we have -- so
- 17 that's one out of 17,000, and we've got four or five more
- 18 applications on the line. I mean, we have net metering in
- 19 place to handle these things. So I think that you will
- 20 see we are very progressive in moving forward and
- 21 providing things for our consumers.
- 22 COM. NEWMAN: It's a very -- as good an answer as
- 23 you can possibly give, except that you recognize that
- 24 jurisdictionally we just have to -- if we go ahead with
- 25 this today, we have to trust that you would be doing the

- 1 same things that we -- that the Commission would want you
- 2 to do if you were APS customers. It is a very tough
- 3 issue. And I think I know some other representatives from
- 4 your company. Like I said, I was looking forward to going
- 5 down and seeing some of this service territory.
- 6 But I actually think that it sets a very -- it
- 7 could set a very, very important and difficult precedent
- 8 for this Commission to sort of give away the authority
- 9 that the constitutional founders gave to us.
- I see that your D.C. counsel is raising his hand.
- 11 You can answer me. I just -- it's rhetorically. I'm not
- 12 going to go into any more questions. I wanted to hear it
- 13 from the board. I wanted to hear it from a representative
- 14 of the company, but you didn't give me a -- I mean, you
- 15 said that you'll do the right thing. But do you want to
- 16 respond to jurisdiction?
- MR. COYLE: Yeah. I mean, I don't mean to beat
- 18 the point to death, but --
- 19 COM. NEWMAN: I don't either.
- 20 MR. COYLE: -- but your state constitution
- 21 recognizes that the ED-3 board is in some respects a body
- 22 entitled to correlative respect, that which is given to
- 23 this body. They are responsible for maintaining just and
- 24 reasonable rates, terms, and conditions to service the
- 25 people that they serve, and your constitution, your state

- 1 constitution trusts them to do it.
- So, you know, when you say giving it up, I mean,
- 3 I understand the perspective and I respect the
- 4 perspective. And I would ask this Commission to respect
- 5 the judgment that your framers made in Article 13,
- 6 Section 7 of your state constitution that says for a
- 7 public body to regulate a utility is permissible in this
- 8 state for an elected board like ED-3. And your framers
- 9 had confidence in that institution, and I think you
- 10 should, too. And I think Mr. Stacy has given you ample
- 11 reason, as does the record in this case, to have that
- 12 confidence.
- 13 COM. NEWMAN: Well, the problem with it is
- 14 whether or not it's unfair regulation, though. For
- 15 example, we regulate our rural co-ops, which I would note
- 16 are similarly situated, you know, in terms of this being a
- 17 rural district. And we trust that the board of directors
- 18 of the rural co-ops will do the right thing, but we also
- 19 have jurisdiction of them -- over them for these RES
- 20 standards and otherwise.
- 21 And to be honest with you, unless you submit a
- 22 little bit stronger statement to me that you will
- 23 voluntarily submit to renewable energy standards and the
- 24 other standards that we're putting on the utilities who we
- 25 regulate, I'm going to -- you know, I'm looking hesitantly

- 1 on this proposal. I recognize, you know, the right of
- 2 your company to do business, but we're in a very important
- 3 time in electricity deregulation, and we're trying to
- 4 promote Arizona as a leader in solar energy. The company
- 5 executive just said he has one customer in 17,000. That
- 6 is not what I would call a stellar performance up to right
- 7 now.
- 8 So, I mean, I don't feel comfortable today in
- 9 giving you a yes. I actually think that this needs to be
- 10 negotiated more. That's my position. And I understand
- 11 what you're saying. I'm not trying to discriminate
- 12 against you. I'm just trying to say that we're not --
- 13 would we be abrogating our power and the customer's power
- 14 by giving it up to this sector without having any control
- 15 over it? Unless you wanted to sign more documents with
- 16 this agreement. And this is the first time I'm hearing
- 17 about it. I know that we have an order. I know we have
- 18 recommendations of utility companies. I'm having a tough
- 19 time with it.
- 20 CHMN. MAYES: Go ahead, Mr. Stacy.
- MR. STACY: Well, I just wanted to point out that
- 22 we have, over the last year or two, we have moved ahead
- 23 with rooftop solar. We are in the process -- we have net
- 24 metering in place. We are being very progressive on
- 25 moving forward with renewables and things to that effect.

- But you have to keep in mind, you know, ED-3 gets
- 2 about 28 megawatts of hydro right now currently. We have
- 3 long-term contracts with APS, which somewhat limit us to
- 4 going out and just building or buying renewable energy.
- 5 You know, so that does handicap us quite a bit to moving
- 6 forward in those areas.
- I guess unless you can consider that, you know,
- 8 two-thirds of our electricity comes from APS, and they are
- 9 already, you know, instigating those programs, in essence,
- 10 for us. We are, you know, moving forward very quickly in
- 11 the ways that we're trying to be progressive on these
- 12 items.
- 13 CHMN. MAYES: Thank you, Mr. Stacy.
- 14 Commissioner Kennedy.
- 15 COM. KENNEDY: Madam Chairman, my question is to
- 16 Ms. Alward. Madam Chairman, Ms. Alward, if we were to do
- 17 nothing today and maybe postpone this for a future Open
- 18 Meeting agenda, could we?
- MS. ALWARD: Chairman, Commissioners, if the
- 20 Commission would determine that they would like to pull
- 21 this matter from this agenda, it could do so.
- COM. KENNEDY: Okay. Madam Chairman, I really am
- 23 feeling uncomfortable, and I know that some folks have
- 24 come here from such a long way. I'm really surprised that
- 25 there's no board member, local board member here to

- 1 address some of the issues and questions. And I'm feeling
- 2 very uncomfortable about voting on it today and would like
- 3 to see it pulled and maybe put on a future agenda.
- 4 CHMN. MAYES: Okay. Again, I think that's
- 5 something that we ought to entertain.
- 6 Because, you know, I hear everything that you're
- 7 saying, Mr. Stacy, and I think -- and, you know, I'm glad
- 8 that ED-3 made the decision to move forward with a solar
- 9 program. You know, I want to believe that you're in the
- 10 process of developing some energy efficiency programs.
- 11 And, you know, I don't believe that they have to be
- 12 squarely on point with what APS is doing right now. I
- 13 don't believe you have to do the renewable energy
- 14 standard, you know, verbatim.
- You obviously have a different service territory.
- 16 It's obviously smaller and, you know, maybe you can't do
- 17 these things cost effectively. And if you can't, then
- 18 maybe it's just not in the public interest to transfer
- 19 these customers. I mean, it is possible for this
- 20 Commission to say no.
- 21 And Mr. Coyle, I absolutely understand that our
- 22 founders believed in local control and that they set aside
- 23 a place for municipal utility providers. But they also
- 24 set aside Article 15, Section 3 of the Arizona
- 25 constitution, and they spent more time on that than any

- 1 other section of the constitution.
- So, you know, the question before this Commission
- 3 is should we allow the transfer of these customers, this
- 4 service territory, and the assets of this service
- 5 territory from APS to ED-3. That's the question squarely
- 6 before us and whether that action is in the public
- 7 interest.
- And we have to weigh all of the things that we've
- 9 been discussing with the possible positive attributes of
- 10 the transfer, and I wanted to ask Staff about that. And
- 11 then I want to ask Mr. Froetscher and Ms. Grabel to answer
- 12 this question.
- Why is this in the public interest?
- 14 Mr. Johnson or Mr. Olea.
- 15 MR. OLEA: Madam Chair, Commissioners, Steve Olea
- 16 for Staff. From a technical perspective, the reason it's
- 17 in the public interest is for the reliability issues and
- 18 the safety concerns. The safety concerns arise from
- 19 having two utilities in the same area who sometimes run
- 20 into trouble with coordination when they're working on a
- 21 down item or an item -- or a live item if they have to
- 22 work on, and they have to make sure that one utility knows
- 23 what the other one is doing so that the power is truly off
- 24 when it should be off and it's truly on when it should be
- 25 on.

- 1 CHMN. MAYES: Have there ever been any actual
- 2 safety situations, or was that discussed in the record?
- 3 MR. OLEA: I don't know of any, but that would be
- 4 one that you could ask both APS and ED-3.
- 5 CHMN. MAYES: We'll do that in second. But let
- 6 me ask you this, Mr. Olea. I understand the Staff
- 7 believes that from a technical standpoint this is in the
- 8 public interest from the standpoint of safety and
- 9 reliability, although I want to -- I really do want to
- 10 drill down on this question of whether there's ever been
- 11 any safety concerns, or if this is sort of hypothetical
- 12 and, you know, sort of projection.
- But when Staff made its analysis, did it consider
- 14 some of the factors that the Commissioners have been
- 15 discussing, including whether future low income customers
- 16 of this service territory which would be transferred would
- 17 be deprived of low income tariffs, whether future
- 18 customers of this service territory would be deprived of
- 19 energy efficiency programs, and the same on the renewable
- 20 energy side? Was that part of the calculus that Staff
- 21 went through when it decided whether this was in the
- 22 public interest, or did you only look at the technical
- 23 aspects of this case?
- MR. JOHNSON: Madam Chairman, Commissioners,
- 25 Ernest Johnson, Utilities Division.

- 1 A couple of points. With regard to the earlier
- 2 comment of Mr. Olea regarding safety and reliability, I
- 3 would direct the Commission to Page 6, Paragraph 29, at
- 4 Line 20. And there you will find a discussion
- 5 specifically in the record regarding the reliability
- 6 concerns that were raised in the proceeding. You may want
- 7 to inquire further of the parties relative to additional
- 8 details.
- 9 With regard to the issue of what did Staff
- 10 consider in terms of reaching its conclusion that this
- 11 activity would be consistent with the public interest, by
- 12 way of initial comment, Staff considered the fact that at
- 13 least at this time, according to Mr. Igwe, that there was
- 14 a rate differential between the ED-3 customers and the APS
- 15 such that -- he'll correct me if I misstate this -- such
- 16 that there was a lower rate to be enjoyed by customers who
- 17 would be new to ED-3. And that with regard to the further
- 18 assurances that the company offered relative to those
- 19 customers that would be transferred in the fact that they
- 20 would be offered the low income rate.
- Now, if I may just kind of cut to the point.
- 22 With regard to the issue of the availability of certain
- 23 DSM programs and energy efficiency programs, there was
- 24 some discussion with the Staff relative to the solar
- 25 project, but this is similar to other matters that you

- 1 have been looking at today. This comes down to a matter
- 2 of judgment on the part of this Commission. Whether you
- 3 entertain this matter today or at some other point in
- 4 time, you need to have the assurance that those interests
- 5 that you believe ought to be protected are, in fact, being
- 6 protected. And so I will just share that with you.
- 7 CHMN. MAYES: Okay. Commissioner Pierce.
- 8 COM. PIERCE: Thanks, Madam Chair.
- 9 I remember the bill recently in the legislature
- 10 to help us get to where we are.
- 11 Electrical districts and their history, and I --
- 12 because there has been tension between APS and electrical
- 13 districts over this is because the electrical districts
- 14 and their history is they were created under the
- 15 constitution to be able to service agricultural areas, and
- 16 that was -- and I don't know that our founders ever
- 17 expected the expansion into that and that those would be
- 18 the providers at some point, or co-providers with someone
- 19 else who has CC&N territory like APS does in this area.
- But I really didn't think the founders believed
- 21 that there would be multiple suppliers of the same thing
- 22 with crisscrossing lines potentially in an area. I
- 23 think -- and that's why I think we're getting to -- I
- 24 don't know if it's an ideal conclusion, but we're getting
- 25 to a conclusion here about how to operate.

- 1 And so really what we're being asked to do is set
- 2 the stage for how these situations will be resolved in the
- 3 future, and I think they do need to be resolved. I think
- 4 that's -- and for us it may be, well, we're going to --
- 5 for the Commission, we're not going to be able to regulate
- 6 this circumstance, and we're going to be asked to do this
- 7 again down the road probably as the state grows, and we're
- 8 going to have to grapple with -- whether we like the term
- 9 wrestle or grapple -- with the idea that we're not going
- 10 to be able to dictate and control what goes on. Because,
- 11 actually, the company, ED-3, could come in and have great
- 12 policies in place today that their elected board tomorrow
- 13 could change.
- 14 So I'm not going to sit and judge anything other
- 15 than I know they're a separate entity that I have no
- 16 control over, and once this happens they're going to take
- 17 that ball and run with it, which the constitution has
- 18 given them that right to do.
- 19 So it's just as simple as that. Is it the right
- 20 move for the future? Is this the way we really want to
- 21 head to make sure that we have one provider, one from all
- 22 of the aspects, safety, duplication, which means
- 23 somebody's paying too much if we're duplicating.
- And so that's how I kind of look at this. All of
- 25 the rest of it, all of the policy things that are in place

- 1 with APS, the people that we regulate, that's important.
- 2 But really, I think it's important to have one provider in
- 3 an area and have some elected body, which the electrical
- 4 districts do, or the Corporation Commission doing their
- 5 job. And I think there's nothing that has showed me that
- 6 the electrical district boards have not been doing their
- 7 job, and so I'm going to support this because I think that
- 8 it is the logical next step as we progress.
- 9 Thank you, Madam Chair.
- 10 CHMN. MAYES: Thank you Commissioner Pierce.
- Mr. Froetscher, if I could ask you why this is in
- 12 the public interest? And also, before you answer that --
- Judge Rodda, and I'm just not recalling it from
- 14 the record, but I know it was addressed. Voting rights,
- 15 the ability of the new customers to vote for this board,
- 16 do the APS customers get to vote for the board? Because
- 17 isn't it a landowner issue in these districts?
- 18 ALJ RODDA: That was addressed in the hearing,
- 19 and I believe they have to petition to become members of
- 20 the electrical district and to be -- to have their
- 21 property assessed, and then they can vote for the Board.
- 22 But just being transferred, they would not have voting
- 23 rights.
- 24 CHMN. MAYES: Is the property being assessed
- 25 right now though? No. So they would have to be taxed.

- 1 They would have to petition, they would get taxed, and
- 2 then they get to vote?
- 3 ALJ RODDA: I'm sorry. That's my understanding.
- 4 I think there are some APS customers who are being
- 5 assessed, but since they're not customers, they're -- so
- 6 they probably can vote, but who knows if they do. But
- 7 that's probably a very small number.
- 8 CHMN. MAYES: But for the balance, for the vast
- 9 majority, they're not -- they wouldn't currently be voters
- 10 or constituents of ED-3. They would have to go through
- 11 some process. And maybe Mr. Coyle or Mr. Stacy can talk
- 12 about that process.
- MR. COYLE: I think essentially you had it right,
- 14 Madam Chairman, that there are currently APS customers who
- 15 are within the boundaries of the district whose lands are
- 16 taxed who can vote for ED-3 board members.
- 17 CHMN. MAYES: How many of those, Mr. Coyle?
- 18 MR. COYLE: I don't know off the top of my head.
- 19 Mr. Froetscher might know.
- MR. FROETSCHER: Madam Chairman, Dan Froetscher,
- 21 Arizona Public Service Company.
- 22 Of the estimated 3,800, 3,900 customers who we
- 23 are contemplating transferring to ED-3, I would guess that
- 24 about 2,500, 2,600 of them reside within what are the
- 25 existing electrical district statutory bounds, and,

- 1 therefore, subject to the district taxing and other
- 2 policies that the district has and should be eligible to
- 3 vote for board members.
- 4 CHMN. MAYES: Okay. I'm sorry, Dan. Say that
- 5 again, the number. Of the 3,800 --
- 6 MR. FROETSCHER: Estimated 2,500 to 2,600 of the
- 7 3,800 to 3,900.
- 8 CHMN. MAYES: They are currently voters?
- 9 MR. FROETSCHER: Are within the bounds of the
- 10 statutory -- are within the statutory bounds of the
- 11 electrical district, and, therefore, to the best of my
- 12 knowledge, should be eligible to vote for board members
- 13 and probably have their property subject to liens and
- 14 other taxes that the district may choose to enact.
- 15 CHMN. MAYES: And how do the -- what is the
- 16 process for them to become members or voters? Mr. Coyle?
- MR. COYLE: That I can answer. Assuming you're a
- 18 property owner, the district, the district's boundaries
- 19 and eligibility to vote in the district depends on having
- 20 lands that are subject to tax to support the district.
- So if you're a property owner in the transferred
- 22 area, one of the 1,300 or so who are not currently on the
- 23 district tax rolls, you would petition to have your
- 24 property incorporated into ED-3, and then you would get a
- 25 right to vote for the board members.

- I should add that the board, in addition to that,
- 2 the board meets monthly, the meetings are noticed, they're
- 3 open to the public, and they tend to be very well attended
- 4 when people want to make themselves heard. And because
- 5 there isn't any way to identify district voters versus
- 6 district customers, the board isn't really in a position
- 7 to discriminate on that basis, and they tend to be very
- 8 attentive to anyone who wants to come forward and make
- 9 themselves heard as a customer.
- 10 CHMN. MAYES: But I guess I'm making a comparison
- 11 between what -- you know, look. I mean, customers of APS
- 12 vote for us. They don't, you know, have to petition to
- 13 become a member of some organization and then be taxed in
- 14 order to vote for us. They're just voters, and we
- 15 represent those constituents.
- In this situation, we would be transferring those
- 17 individuals to your electrical district, and it sounds to
- 18 me like the vast majority of them would then have to go
- 19 through some additional process.
- MR. COYLE: No.
- 21 CHMN. MAYES: No? In order to vote for the
- 22 board?
- 23 MR. COYLE: I think what Mr. Froetscher was
- 24 telling you, and I don't have any basis for disputing his
- 25 statistics, is that two-thirds of the people who would be

- 1 transferred already vote for ED-3.
- 2 CHMN. MAYES: I was confused. So one-third of
- 3 the individuals do not vote.
- 4 MR. COYLE: Because their land --
- 5 CHMN. MAYES: They would have to petition and
- 6 they would have to be taxed.
- 7 MR. COYLE: Yeah.
- 8 CHMN. MAYES: And how much is that tax?
- 9 MR. COYLE: I'm sure we have that information. I
- 10 don't have it off the top of my head.
- 11 CHMN. MAYES: Okay.
- MR. COYLE: Hang on. Somebody is coming forward.
- 13 CHMN. MAYES: Okay. So while we're getting that
- 14 information, Mr. Froetscher, can you tell us why you
- 15 think it's in the best interest of your customers to be
- 16 transferred out of your service territory and into ED-3?
- MR. FROETSCHER: Yes, Chairman. Thank you.
- If I may, there's been half a dozen things kind
- 19 of tossed around here, and so I'll try to address them as
- 20 best I reasonably can.
- Regarding your question to Staff and why it is in
- 22 the public interest to go forward with this transaction,
- 23 first, let me establish that I don't think the issues from
- 24 an understanding standpoint are technical in nature. The
- 25 Commission seems to clearly understand we've got

- 1 commingled facilities. And from an operational and
- 2 planning and safety and other perspective, there are
- 3 technical issues there, but I won't belabor that point.
- 4 I'll trust that you will come back to that if you have
- 5 questions.
- 6 Some of the other issues were anticipated by
- 7 Staff, were anticipated by the company, and were
- 8 anticipated by ED-3. None of us came here blindly
- 9 thinking that the jurisdictional issue and the lack of
- 10 jurisdictional authority for the 38-, 3,900 customers to
- 11 be transferred would not be mentioned or would not be
- 12 brought up. It's a fair question. It's a legitimate
- 13 question.
- 14 You know, I work for an organization that has
- 15 1.1 million customers, and you as a body provide a safety
- 16 net for those customers to ensure that we do the right
- 17 thing. ED-3 has indicated that their board will perform
- 18 that same role. I have no lack of confidence in their
- 19 ability to do so. But yes, I guess to address your
- 20 concerns, it takes a leap of faith on your part in order
- 21 to take that step and hand them over. But we and Staff
- 22 and the district clearly knew the jurisdictional issue
- 23 would be a concern.
- We also as we move through this process recognize
- 25 from Staff input and feedback, and from informal feedback

- 1 from some of your staffs and yourself, that distributed
- 2 rooftop solar would be an issue, and the district has
- 3 moved forward in that regard; net metering would be an
- 4 issue, and the district has put a policy in place for
- 5 that; things like budget payments, the ability to pay
- 6 bills from a direct deposit standpoint from banking
- 7 accounts would be issues and ED-3 has moved forward and
- 8 enacted a lot of those things. They do not have a DSM
- 9 program. They do not have an energy efficiency program
- 10 that is on scale with APS.
- 11 APS does not offer up these 3,500 customers or
- 12 3,800 customers as a blind abandonment. The Chairman was
- 13 good enough to sit in on some of the hearings back in
- 14 April and asked me at that time why I was willing to do
- 15 this. And the answer, quite simply, is because I do
- 16 believe it is in the best interests of the customers in
- 17 this portion of western Pinal County. There are
- 18 inconsistencies between the two organizations in terms of
- 19 our policies and procedures. There are minor
- 20 discrepancies as it relates to pricing.
- 21 From a system planning standpoint, it is not a
- 22 matter to be understated that it is difficult for two
- 23 utilities to coordinate to plan for an area and to make
- 24 the proper steps to ensure that our customers, our mutual
- 25 customers and your constituent, are taken care of. I

- 1 don't like walking away from 38- or 3,900 customers and
- 2 wouldn't be willing to do so unless I felt that the
- 3 district was equipped to handle them.
- 4 One of you asked, I guess it was Commissioner
- 5 Pierce, alluded to other districts and what this may mean
- 6 moving forward, and there are other electrical districts
- 7 in Pinal County. ED-3 No. 2, the Hohokam Irrigation and
- 8 Drainage District. There's Electrical District No. 4. In
- 9 western Maricopa County there's ED-7, ED-8, other
- 10 enterprises like this.
- And it was alluded to the fact that there's been
- 12 tension between APS and the districts for a long time, and
- 13 we've had our share of tension. There is no doubt about
- 14 that. ED-2 and ED-4 are retail providers in Pinal County
- 15 today. They are not jurisdictional to you. That doesn't
- 16 make this transaction right. But we, as co-inhabitants of
- 17 Pinal County, have tried to work over the years to try to
- 18 ensure, (a) that customers were receiving, from whatever
- 19 provider they were taking service from, the best service
- 20 possible, and then to the degree that we collaborate and
- 21 gain efficiencies and things of that nature that we've
- 22 done.
- 23 This is a natural progression of this step on the
- 24 west side of Pinal County and in the general Maricopa
- 25 County -- or Maricopa, Town of Maricopa area.

- 1 The other districts that I've mentioned are not
- 2 in the retail electricity provision basis per se. They do
- 3 serve irrigation and irrigation loads only. They are part
- 4 of what is called a majority district settlement with APS
- 5 that limits them to irrigation-related load. And when we
- 6 talk about those other districts, other than ED-3, ED-2,
- 7 ED-4, and Hohokam, I believe that they're satisfied with
- 8 their lot in life and they are not in the poles and wires
- 9 business the way ED-3 is, the way ED-2 is, the way ED-4
- 10 is.
- 11 So it is those three districts principally where
- 12 we have this issue. Our most significant geographic point
- 13 of conflict is in the ED-3 service territory, although
- 14 we've got some spots with ED-2 and ED-4 as well where
- 15 there are inefficiencies and there's duplication of
- 16 facilities.
- 17 There's a couple of other just -- just items that
- 18 I would ask you to consider. In the seven years since
- 19 ED-3 has taken back its system and expanded their service
- 20 offerings to residential, commercial, and industrial
- 21 customers, the number of APS customers served in this area
- 22 has remained virtually constant at this 3,800 or 3,900
- 23 customer level.
- And the reasons are a couplefold. One, we are
- 25 dependent upon the ED-3 system to extend new service. And

- 1 so if ED-3 isn't willing to give us a point of
- 2 interconnect, in other words, give us permission to attach
- 3 to their system to serve new customers, frankly, we have
- 4 little recourse. I suppose we could take it back to the
- 5 FERC in Washington and go through an extended, protracted
- 6 legal hassle, but the expense and the adversarial
- 7 relationships that develop out of that simply do not make
- 8 that a prudent step in our estimation.
- 9 And so again, I don't want to diminish the
- 10 responsibilities that we have to the 38-, 3,900 customers
- 11 in question here, but the likelihood of APS adding new
- 12 customers moving forward is virtually nil.
- And so when we talk about the absence of energy
- 14 efficiency, DSM, and other programs for customers, we
- 15 really are focused on the 38- or 3,900 customer who are in
- 16 place today. I believe we have about a half a dozen
- 17 customers that take advantage of our green solar rates,
- 18 not very many. We don't have anybody queued up, although
- 19 there's been a couple or three or four customers asked
- 20 about rooftop solar. And the proposed agreement you have
- 21 in front of you provides for a 90-day plus 12 month
- 22 grandfathering period through which those customers can
- 23 continue to take advantage of the financial incentives
- 24 associated with the rooftop solar that APS offers, and
- 25 beyond that ED-3 has incorporated essentially a mirror

- 1 program.
- There's been a commitment on the district's part
- 3 to keep the 205 customers who take E-3 service from APS --
- 4 that would be our low income service -- whole,
- 5 quote/unquote, if, in fact, you approve this transaction
- 6 and those customers are transferred over to ED-3. And
- 7 while I can't speak, then, to the absence of the service
- 8 offerings that you have mentioned and that you would like
- 9 to see the district provide, please bear in mind that
- 10 there are 17,000 customers whom they already serve who
- 11 also do not have those service offerings.
- 12 And again, I don't mean to offer that because it
- 13 makes it right. It doesn't. But our principle
- 14 obligation, or at least my principle obligation is to
- 15 ensure that the 38- or 3,900 customers who I currently
- 16 serve are treated, essentially, as fairly as possible and
- 17 hopefully held harmless. And I think in many respects we
- 18 have achieved the majority of those objectives.
- 19 CHMN. MAYES: Ms. Grabel.
- MS. GRABEL: Thank you, Chairman Mayes. Meghan
- 21 Grabel on behalf of Pinnacle West and APS.
- I just wanted to add one thing, that there's a
- 23 very strong potential for stranded costs in this area.
- 24 There's a strong likelihood that if a new customer wants
- 25 to have ED-3 serve it as opposed to APS, ED-3 could simply

- 1 bypass the system that we already have in place. That's
- 2 incurring additional costs not just because we would have
- 3 stranded facilities, but because we would have to remove
- 4 those costs. And those are costs that would be incurred
- 5 not just by those customers residing in this area but that
- 6 are borne by all APS customers. So I offer that as one
- 7 more thing for your consideration.
- 8 CHMN. MAYES: Commissioner Newman.
- 9 COM. NEWMAN: Madam Chairman, to that point, just
- 10 I wonder. This is in and around Maricopa, and so the
- 11 stranded costs are associated with what fact? I mean, and
- 12 how much are we talking about here?
- Because what came to mind when your principal was
- 14 talking, the principal spokesperson, was that there must
- 15 be something in it for -- I'm trying to figure out what is
- 16 in it for APS? What is in it for ED-3?
- 17 And the gist of what I got from APS is that what
- 18 is in it for APS is that they're jettisoning some
- 19 customers that are going to become costly to them because
- 20 ED-3 really owns the lines in there, and it's just a big
- 21 nightmare for you. And now -- now, just let me put it
- 22 that way.
- Now, the stranded cost thing, that's also some
- 24 analysis that I don't understand, and so you need to just
- 25 tell us about it, because I want to really understand what

- 1 is going on here. You're not doing this out of
- 2 benevolence. You're doing this to, I think, get rid of
- 3 some bad costs. So talk about these costs. Or maybe I'm
- 4 wrong. This is one way that people analyze situations.
- 5 MR. FROETSCHER: Madam Chairman --
- 6 COM. NEWMAN: And be as honest as you can with
- 7 me.
- 8 MR. FROETSCHER: -- Commissioner Newman, thank
- 9 you. You won't have any trouble with me being honest.
- 10 COM. NEWMAN: Okay. What is in it -- what is in
- 11 it, you know, for you?
- MR. FROETSCHER: I'll tell you what's in it for
- 13 APS. What is in it for APS is essentially to avoid costs
- 14 that we otherwise might incur, and I'll come back to that
- 15 in just a moment.
- But I do want to make it clear, the 38- to 3,900
- 17 customers we're proposing to transfer, as I indicated
- 18 earlier, we've been serving for many, many years.
- 19 COM. NEWMAN: Right.
- MR. FROETSCHER: It's not a very urban area,
- 21 because the district, the 17,000 customers they serve, are
- 22 the customers who have come in in planned area
- 23 developments and subdivisions like Rancho El Dorado that
- 24 have developed over the last six or seven years.
- 25 COM. NEWMAN: Right.

- MR. FROETSCHER: Frankly, most of our 4,000
- 2 customers in this area are scattered home sites, one-sies,
- 3 two-sies, in what is still very much rural western Pinal
- 4 County.
- We've been serving them for years and are not
- 6 dissatisfied with that service. On a cost basis is that
- 7 our most economic area to serve? No, Commissioner, it's
- 8 not. Urban Phoenix is. But it's not any less economic
- 9 down there than it is to serve Bisbee, or Douglas, or
- 10 Parker, or Globe, or Winslow, or Holbrook, or many of the
- 11 other rural parts of the state that we have.
- 12 What Ms. Grabel alluded to from a stranded cost
- 13 standpoint is something that's a little bit different than
- 14 what you as Commissioners normally think of in terms of
- 15 stranded cost, but the issue is essentially this. Because
- 16 the district has the preponderance of the electrical
- 17 facilities in this area, including the 69kV system, the
- 18 distribution substation, and the 12kV feeders, we are left
- 19 with simply what are called split ends off of that main
- 20 system.
- 21 And when the district began the venture into the
- 22 full-blown retail energy business seven years ago, there
- 23 were, for example, a number of dairies, a couple of our
- 24 largest loads in this area, who were taking service from
- 25 ED-3, who came to the district and said, we would like to

- 1 take your service. Their prices, meaning the district's
- 2 prices at the time were less than APS's.
- And dairies are affiliated with the agricultural
- 4 community, so there was some synergies there and they
- 5 wanted to move over to ED-3. ED-3 clearly was willing to
- 6 take them. We faced two alternatives. One is to sell the
- 7 existing poles, wires, transformers, that APS has invested
- 8 in that area and is being used to serve that dairy, sell
- 9 that asset to the district as this transaction is
- 10 proposing, or the district will merely parallel build in
- 11 duplicate, similar set of facilities to connect the dairy,
- 12 and the dairy will take service from ED-3 anyway. In
- 13 which case they will quickly make a phone call to me
- 14 indicating that they would like me to remove my facilities
- 15 since they're no longer used and useful to the dairy,
- 16 because the dairy is now taking service from ED-3.
- 17 We have about 300 customers who have taken that
- 18 stance and that approach over the last seven years and
- 19 whom we have voluntarily transferred service from a retail
- 20 perspective from APS to ED-3.
- 21 That, in microcosm, is in a sense one of the
- 22 underlying issues here is that there are \$13 million in
- 23 APS assets out there that while not every customer will
- 24 transfer -- I wouldn't be naive enough to try to convince
- 25 you of that -- a good many will and will continue to do

- 1 that over time. And eventually, APS will face the burden
- 2 of having to go out and remove facilities that have
- 3 literally been abandoned because the customers have chosen
- 4 to take ED-3 service, and ED-3 has elected, absent a
- 5 decision in this case, to build parallel facilities to
- 6 serve them.
- 7 COM. NEWMAN: And in the underlying case in front
- 8 of the judge, this issue of losing commercial customers
- 9 was discussed in the record?
- MR. FROETSCHER: At the April hearing?
- 11 COM. NEWMAN: Yes.
- MR. FROETSCHER: Yes, sir.
- 13 COM. NEWMAN: Okay. Thank you. That answers
- 14 some of the questions of what is in it for me, or what is
- 15 not in it for me. I'm losing customers. I need to
- 16 jettison because they're serving power at a lower cost.
- But they may not be serving -- one of the reasons
- 18 for that lower cost may be because the Corporation
- 19 Commission may have done things like renewable energy
- 20 standard or other things that may have raised your costs
- 21 to them. You could not lower your rate to them. You
- 22 couldn't compete with ED-3, so you want to sell the asset.
- MR. FROETSCHER: Commissioner, the confluence of
- 24 factors, including the potential for stranded distribution
- 25 assets, the commingling of facilities that make operating,

- 1 planning, construction, maintenance, consistency in
- 2 policies, confusion on its customers, all of those issues,
- 3 frankly, led us to the conclusion, particularly since APS
- 4 is disadvantaged by not having the physical -- the
- 5 preponderance of physical assets in the area. We're not
- 6 going to be growing our customer base out there; ED-3 is.
- 7 And so you take that confluence of factors, and,
- 8 frankly, this was the best solution we could come up with.
- 9 Again, we're not happy about asking 38-, 3,900 customers
- 10 to move to another provider. We simply have tried to do
- 11 our best to ensure that they are being placed in a
- 12 position where they will be taken care of and are in --
- 13 are held in as much a harmless position as possible.
- 14 COM. NEWMAN: I appreciate your candor. And I
- 15 just want to say, I'm still having problems, and I agree
- 16 with Commissioner Kennedy that I -- you know, it's those
- 17 issues juxtaposed against the jurisdictional issues, and
- 18 what I guess the term of art is called one of the cardinal
- 19 rules right here that we should be considering about -- be
- 20 considered in the regulation is discrimination and
- 21 nondiscrimination with regard to jurisdiction.
- And so we have to take that real business fact on
- 23 the ground that you're losing customers and it's hard for
- 24 you to service in this area, versus losing customers to
- 25 our jurisdiction, which could cause other problems. It

- 1 really is an important issue. And given the other
- 2 irrigation districts in this area, I think we should
- 3 really think this one over.
- 4 MR. FROETSCHER: Madam Chair, may I?
- 5 CHMN. MAYES: Yes.
- 6 MR. FROETSCHER: One other item, I quess, and
- 7 maybe I could ask for your help on this. You are aware, I
- 8 believe, that the company undertook a pretty extensive
- 9 communications effort relative to this transaction with
- 10 our customers, including a letter as recently as a week
- 11 and a half ago that we hustled out to those 38-, 3,900
- 12 customers advising of today's hearing.
- And I don't know if any customers have shown up,
- 14 and could I ask you to ask that question?
- 15 CHMN. MAYES: Yeah, and I apologize. I don't
- 16 have any public comment slips on this matter. But are
- 17 there any customers here who wish to speak to this item of
- 18 ED-3 or APS?
- 19 (No response.)
- 20 CHMN. MAYES: No. And I know from attending the
- 21 hearing that you also had a website devoted to this issue
- 22 and have done extensive communications about it. So that
- 23 part of it doesn't concern me as much.
- 24 Commissioner Pierce.
- 25 COM. PIERCE: Yes, thank you. A question about

- 1 has there been any polling or any -- you know, as I ask
- 2 that question, I think about polling with the APS
- 3 customers about moving to ED-3. Have there been comments?
- Well, actually, have you taken a poll, or is, in
- 5 fact, the reality that people are moving to ED-3 when they
- 6 figure out they have an option to do that, or they can
- 7 request that and if it's in the scheme of things they can
- 8 do that, do you consider that kind of a poll?
- 9 MS. GRABEL: Madam Chair, Commissioner Pierce, we
- 10 have, as Mr. Froetscher alluded to, exhaustively notified
- 11 customers. We've held open houses at which customers have
- 12 come and inquired of APS and expressed their concerns, and
- 13 we've taken a tally of the number of customers and the
- 14 content of their response who have attended and who have
- 15 called on our customer service base or have -- or customer
- 16 service line. We have noted things from on the website.
- 17 And only 5 of the 63 customers that have replied have
- 18 expressed any concern about being transferred to ED-3.
- The rest, the questions were along the lines of
- 20 are there comparable offerings, and were essentially
- 21 agnostic about the transfer once they understood that they
- 22 would be receiving generally the same level of service now
- 23 given the commitments that ED-3 has made at this point.
- 24 COM. PIERCE: You know, I -- what is the rate
- 25 differential now between APS and ED-3?

- 1 MS. GRABEL: Madam Chair, Commissioner Mayes,
- 2 currently it's pretty negligible. It's in the record.
- 3 CHMN. MAYES: Page 16, I believe, of the order.
- 4 COM. PIERCE: Okay. Well, here is the -- as I
- 5 think this through, we're at a -- well, I'm going to say
- 6 comparable rate difference at the moment. But this is
- 7 going to get -- it's going to get over time, with the
- 8 renewables and so on, we're going to see some separation.
- 9 And that's why I think that if you're ever going
- 10 to recover the cost of this infrastructure, now is the
- 11 time. Because over time, I suspect there's going to be
- 12 some demand on the other side. I think people are
- 13 cognizant of what they're paying in rates. And given a
- 14 choice, they might move to a company that has less rates.
- 15 And over time, APS with the renewable standard is going to
- 16 have some higher rates.
- And if ED-3 or the other electric districts don't
- 18 make those moves, if those things do not occur, if there's
- 19 not statutory interference into that, then I think people
- 20 will see the writing on the wall and elect to make that
- 21 move. And if that happens en masse, without this
- 22 transaction taking place, then ultimately APS will be
- 23 caught holding the bag.
- 24 And I think you're probably looking ahead and
- 25 saying, this is reality, this is what appears that could

- 1 happen unless ED-3 mirrors up these rate with comparable
- 2 programs. Isn't that kind of the case?
- MS. GRABEL: Madam Chair, Commissioner Pierce,
- 4 that's exactly the kind of policy analysis that has
- 5 encouraged us to proceed with this application we believe
- 6 is in the customers' interest and in our interests.
- 7 COM. PIERCE: Just facing a potential reality,
- 8 which will in the long-run, if you do it now, it saves
- 9 ratepayers money. Otherwise, you have duplication and
- 10 you're going to have a whole lot of infrastructure doing
- 11 nothing out there. And that is -- boy, we talk about
- 12 stranded costs. That is really stranded, and I think
- 13 that's probably the one time I have really heard that that
- 14 it really applies to equipment that is going to sit there
- 15 with nothing to do but be a place for birds.
- MS. GRABEL: Commissioner Pierce, your point is
- 17 well-taken. The current operations make it very
- 18 inefficient and it increases costs throughout and it
- 19 increases the potential for future costs, which can be
- 20 avoided if we resolve this matter.
- 21 COM. PIERCE: Right. Thank you.
- 22 CHMN. MAYES: Commissioner Stump.
- 23 COM. STUMP: Thanks, Madam Chair.
- 24 Ma'am, you said something that struck me, and it
- 25 was also in the -- what I read last night regarding the

- 1 issue of stranded costs and the abandonment of split ends
- 2 and such, and the cost of removal.
- Do you have any sense of what the cost might be
- 4 to APS ratepayers?
- 5 MS. GRABEL: Of future stranded costs? I'm going
- 6 to defer that to Mr. Froetscher.
- 7 COM. STUMP: Should the transfer not be approved?
- 8 MR. FROETSCHER: Madam Chair, Commissioner Stump,
- 9 the estimated cost of removing all of our facilities that
- 10 are under consideration for sale?
- 11 COM. STUMP: Yeah.
- MR. FROETSCHER: Is that your question? We have
- 13 not worked up an estimate on the man-hours or costs to
- 14 remove those facilities.
- 15 COM. STUMP: But it sounds like it would be
- 16 fairly substantial.
- 17 MR. FROETSCHER: Yes. I cannot recite these
- 18 numbers from memory. We've, obviously, in arriving at the
- 19 proposed sale price of \$13 million, done an inventory off
- 20 of our GIS system relative to the number of poles,
- 21 transformers, and other fixtures and assets that are in
- 22 this geographic area and that we would be transferring to
- 23 ED-3. And, you know, those numbers are pretty
- 24 substantial, and they need to be in order to arrive at the
- 25 \$13 million sales price.

- 1 COM. STUMP: And you had mentioned earlier the
- 2 various manners in which ED-3 customers might be held
- 3 harmless. One of them was the low income discount.
- 4 Can you recite for me again the other ways in
- 5 which they would be?
- 6 MR. FROETSCHER: The other portions of the other
- 7 kinds of services offered by APS?
- 8 COM. STUMP: Yeah. You had recited a list, and I
- 9 wonder if you could kindly do that again.
- MR. FROETSCHER: Yes, sir, Commissioner. Happy
- 11 to. And again, these were some of the questions that the
- 12 55-some-odd folks who contacted us during the last
- 13 15 months or so asked about.
- 14 But it was things like an Equalizer or budget
- 15 payment plan. Did the district have one of those in
- 16 place? What we call our Sure Pay program, i.e., the
- 17 ability to pay a bill direct deposit from the bank. It
- 18 was rooftop residential solar for a couple or three or
- 19 four customers. It was net metering, which the district
- 20 also has turned around and developed. Residential
- 21 time-of-use rates. Obviously, you're familiar with our
- 22 multitude of residential offerings, and the district also
- 23 offers time-of-use.
- We had questions about whether or not the
- 25 district would insist upon a security deposit for

- 1 customers connecting service with them, and whether there
- 2 would be a transfer fee or an initial hookup fee. And the
- 3 district has been good enough to work with the company
- 4 where these 3,900 customers will not be subject to a new
- 5 security deposit for starting service with ED-3, nor will
- 6 there be a service connect fee or transaction fee
- 7 associated with it.
- 8 Looks like Meghan is steering me. The only other
- 9 item I think I mentioned was online bill payment was also
- 10 of interest to them.
- 11 COM. STUMP: Thanks, Madam Chair.
- 12 CHMN. MAYES: Sure. And I guess I would disagree
- 13 with Commissioner Pierce and his characterization of APS's
- 14 rates going higher as a result of the renewable energy
- 15 program. I, frankly, think that they will stabilize under
- 16 a cap and trade program, and I think that's been proven
- 17 time and time again. And those utilities that have less
- 18 renewable energy in their portfolio will suffer in the
- 19 next 20 years under cap and trade, but that's another
- 20 matter.
- 21 Mr. Coyle, you have a rooftop solar program now
- 22 that I guess didn't exist before you filed this
- 23 application; is that correct?
- MR. COYLE: Yes, Madam Chair.
- 25 CHMN. MAYES: Okay. And that rooftop solar

- 1 program, does it have an overall cap? I know that the
- 2 amounts that you allow per solar system are capped, but
- 3 does the program itself have a limitation?
- 4 MR. COYLE: Bear with me just a second.
- 5 (A brief discussion was held off the record.)
- 6 MR. COYLE: The practical answer is that the
- 7 funding available under the program is limited to the
- 8 amount of money we collect in a given year.
- 9 CHMN. MAYES: How much are you collecting and
- 10 how?
- 11 Sure, yeah.
- MR. WONER: Good afternoon. I'm Jeff Woner with
- 13 K.R. Saline & Associates, and I helped ED-3 with a lot of
- 14 this design of these programs.
- They currently have a renewable energy adder very
- 16 similar to the way that APS does. Theirs was set at 1 mil
- 17 back when APS was right around that a couple of years ago
- 18 when we first looked at it. APS's adjustors are kind of a
- 19 moving target and we try and keep up and maintain
- 20 comparability, but the program is almost identical.
- 21 APS collects a finite amount of money that they
- 22 have to spend in a year. We heard discussion about that
- 23 with TEP and their CFLs today. ED-3 is the same way.
- 24 It's on a first-come, first-serve basis.
- CHMN. MAYES: Okay. Well, what is the -- at

- 1 1 mil, do you know what the total amount collected is?
- MR. WONER: You know, I think our guess when we
- 3 came up with it was around \$150,000 a year that it would
- 4 collect. And in the menu of items that that money could
- 5 be used for was approved by the board that basically had
- 6 anything to do with renewables. They have a compact
- 7 fluorescent replacement program that they try and
- 8 incentivize it. All you have to do is send in your
- 9 receipt that you purchased it, and they'll credit you on
- 10 your bill. The expense for that comes out of that fund.
- 11 CHMN. MAYES: So it's also your energy
- 12 efficiency. That's not a renewable energy program.
- MR. WONER: It's actually that, too, yes. Yeah.
- 14 CHMN. MAYES: Okay. And are you helping ED-3
- 15 design its energy efficiency programs? The record says
- 16 that you are in the process -- ED-3 is in the process of
- 17 designing energy efficiency programs.
- MR. WONER: I would direct any questions of those
- 19 to Ken Saline from our office who has worked on that more
- 20 than I have. I tend to work on the financial side of
- 21 things. But I will tell you that a lot of the programs
- 22 that ED-3 -- I know it's been portrayed that a lot of
- 23 these things were done because of this process, and I
- 24 would say that's not necessarily true. That the customers
- 25 have come to the board on levelized bill payments, those

- 1 kinds of things, and requested it and ED-3 has done that.
- I would expect that as solar became more
- 3 prevalent, and it's in the paper every single day, that
- 4 customers would have eventually come to ED-3 and said,
- 5 hey, we want a program, too, and the board would have
- 6 looked at it.
- 7 CHMN. MAYES: Right. Okay. Well, Mr. Saline,
- 8 can you come forward? One last question.
- And then I'm going to suggest to my colleagues
- 10 that we hold this matter, because I'm not comfortable yet
- 11 either. And this is an important public policy issue, and
- 12 I'm looking to be made comfortable about this, I really
- 13 am, and I'm just not there yet. I've got to be honest
- 14 with you. And if I had to vote today, I would vote no.
- 15 And so I -- I don't think that's the result that you're
- 16 looking for, but it's my constitutional duty to vote in
- 17 the public interest, and right now I'm not there.
- 18 So Mr. Saline, can you tell us what you're doing
- 19 on the energy efficiency side of things?
- MR. SALINE: Sure. My name is Ken Saline, and I
- 21 am the managing partner of K.R. Saline & Associates. I've
- 22 been working with Electrical District No. 3 since
- 23 approximately 1984.
- Our primary program, we filed an integrated
- 25 resource plan in the work papers. And while that document

- 1 may be a little bit strange in today's environment, a few
- 2 years ago integrated resource planning was quite a
- 3 prevalent approach. And we've actually used that over the
- 4 years to make a lot of wise investments. Of course, a lot
- 5 of those are energy efficiency.
- 6 We've had substations that were 65 years old,
- 7 high losses. We've been focusing on getting those type of
- 8 equipment replaced, getting new lines in, making the
- 9 energy system more efficient to save everybody money.
- 10 CHMN. MAYES: Right. No, Ken, I know. Ken,
- 11 let's just cut to the chase. What are you doing for the
- 12 customers?
- MR. SALINE: For the customers, what we have done
- 14 initially, when ED-3 built the system, is we had been
- 15 working on putting an automated metering infrastructure in
- 16 place. It's very expensive.
- 17 CHMN. MAYES: AMI?
- MR. SALINE: An AMI system, and we have the
- 19 backbone system in place today. Mr. Stacy is installing,
- 20 I think, the last two or three substations, which are
- 21 where these APS customers would be.
- The problem we've had with rolling out, quote,
- 23 the retail aspect of it is that since it's been done on a
- 24 substation by substation basis, you couldn't provide a
- 25 program that would avail itself to all customers. So from

- 1 ED-3's standpoint, they've made probably well over half a
- 2 million dollar investments.
- I think if we asked Mr. Froetscher, APS is not
- 4 near as developed on its AMI system as ED-3 is, because
- 5 our entire system will be able to do AMI for every
- 6 customer. We will have the backbone system, including the
- 7 software, the computers, all the way down to the customer
- 8 meter enabled. It's power line carrier systems, so it
- 9 goes over the wire and so it's secure. We have Homeland
- 10 Security getting into the internet and how we have all of
- 11 these problems. The AMI system is a secure backbone. So
- 12 we have the backbone. We have the substation. As we
- 13 rebuilt each substation, we put the new equipment in.
- Why haven't we moved faster? Because, quite
- 15 frankly, as the development happened, if the substations
- 16 need to be rebuilt, it didn't make any sense to put the
- 17 equipment in until we built it.
- 18 CHMN. MAYES: Okay.
- MR. SALINE: So we have the backbone in. And as
- 20 we get all of our customers then enabled, meaning we have
- 21 the backbone in all of the substations, then we can start
- 22 looking at superpeak pricing. We can start looking at
- 23 demand load control with these devices, \$100 per meter.
- 24 We could go in and put a demand control unit on each home,
- 25 and we can now control their air conditioner, their hot

- 1 water heater or other devices. We can also provide
- 2 internet capabilities where we can empower the information
- 3 on real-time pricing in all of those models.
- 4 CHMN. MAYES: Okay. When are you developing the
- 5 CFL light bulb program? When are you developing an HVAC
- 6 rebate program? When are you developing a direct install
- 7 home program? When are you developing a net zero home
- 8 program? When are you developing all of these programs
- 9 that are available to APS customers that won't be
- 10 available to ED-3 customers, or the 3,800 -- at the very
- 11 least, the 3,800 APS customers that we're being asked to
- 12 transfer?
- MR. SALINE: The realistic answer, if you want
- 14 the truth, is you can only afford to do so much if you
- 15 have 17,000 customers. I mean, I would love to have ED-3
- 16 hire me to go build all of these wonderful programs. But
- 17 the problem is you're only going to have one or two
- 18 customers avail themselves for, quite frankly, millions of
- 19 dollars of consulting expenses. It doesn't have the bang
- 20 for the buck.
- 21 CHMN. MAYES: You think one or two customers
- 22 would avail themselves of the CFL light bulbs? Really?
- MR. SALINE: ED-3 has had a CFL program in place,
- 24 and I think they've had --
- CHMN. MAYES: Well, it's not like theirs, though.

- 1 I have read the record.
- MR. SALINE: It would be similar to the gentleman
- 3 that presented the coupon program.
- 4 CHMN. MAYES: It's a coupon program.
- 5 MR. SALINE: It's a coupon-type program. They
- 6 provide the receipt and they get full reimbursement.
- 7 That's up to the customers to choose if they do that or
- 8 not.
- 9 CHMN. MAYES: Yeah.
- 10 MR. SALINE: That's one program. But quite
- 11 frankly, for a smaller utility, we have to wait until the
- 12 big guys do theirs. We have to wait for technologies to
- 13 be proven, and we have to see those programs. We don't
- 14 have the privilege with 17,000 customers to be
- 15 experimenting around.
- We can make solid investments in infrastructure.
- 17 We've had to pay \$150 million to rebuild five new
- 18 substations. We built a 230kV system. We've had to put
- 19 the priorities where they had to be.
- 20 CHMN. MAYES: I guess my problem is this feels
- 21 like a gigantic experiment for us, too. And I'm not
- 22 willing to make that experiment right now.
- So if my colleagues would like to move forward
- 24 with a vote today, we can do that, or we can hold the item
- 25 for a month or two and see if ED-3 is able to provide

- 1 additional information that makes the Commission more
- 2 comfortable about this transaction.
- 3 COM. NEWMAN: If I had my druthers, I would like
- 4 to hold it and get more information from ED-3 about future
- 5 plans. I understand the plight of the small company.
- 6 It's the same plight that we're having to negotiate with
- 7 the rural co-ops who don't have the same customer base as
- 8 well.
- 9 This is a very unique situation, but I -- this is
- 10 a -- this case is a very important precedent. And without
- 11 further information and some sort of -- not ex parte
- 12 colloquy but within the procedures, I would like to see
- 13 some more proposals from the company. And I would like to
- 14 have our utility staff working with them on some of these
- 15 proposals. But I vote to delay this matter for a couple
- 16 of months.
- 17 CHMN. MAYES: Okay. What is the druthers of my
- 18 other colleagues? Is that okay? I do intend to -- I do
- 19 think the Commission needs to make a decision on the
- 20 application.
- Judge Rodda, is there -- there are no time-clock
- 22 issues here?
- 23 ALJ RODDA: Chairman Mayes, I'm not aware of any.
- 24 CHMN. MAYES: Okay. Commissioner Kennedy, I'm
- 25 sorry. I interrupted you.

- 1 COM. KENNEDY: Oh, no, Madam Chairman. As I
- 2 expressed earlier, I would like to see it held today for a
- 3 future calendar.
- 4 CHMN. MAYES: Okay. And I think that's what
- 5 we'll do. I appreciate the fact that you are all here,
- 6 and I appreciate all of the work that's gone into this
- 7 matter. I know that it has been years and years, perhaps
- 8 even decades in the making, but I think we've expressed
- 9 our concerns, or I have, and hopefully they can be
- 10 addressed. Maybe they can't be. And if that is the case,
- 11 then so be it, but we will hold this.
- 12 COM. PIERCE: Madam Chair, I want to ask the
- 13 Judge a question.
- 14 CHMN. MAYES: I'm sorry.
- 15 COM. PIERCE: Judge Rodda, are the bill
- 16 comparisons that you have included in Paragraph 75 and 76
- 17 inclusive of all surcharges and adjustors?
- 18 ALJ RODDA: I'm going to defer that question
- 19 since it was from an APS exhibit.
- 20 MS. GRABEL: Madam Chair, Commissioner Pierce,
- 21 we'll provide an updated bill impact analysis that's a
- 22 little more current that will include all of the
- 23 adjustors, et cetera. I'm not sure offhand. Perhaps
- 24 Mr. Woner can address that point.
- MR. WONER: I can absolutely. They include all

- 1 of the adjustors at the time of the hearing. APS has
- 2 since been allowed a DSMAC adjustor that was not part of
- 3 that, and their transmission cost adjustor has quadrupled.
- 4 So it's gone up substantially.
- 5 COM. PIERCE: Thank you.
- 6 MR. WONER: So those numbers don't reflect that.
- 7 COM. PIERCE: I appreciate that.
- 8 COM. NEWMAN: Madam Chair.
- 9 CHMN. MAYES: Commissioner Newman. And then I
- 10 think that we've decided to move on.
- 11 COM. NEWMAN: I know that we have. I just also
- 12 wanted to get some information regarding this bill
- 13 differential, speaking of your integrated resource plan.
- 14 Listen, I'm not -- you're the experts at your
- 15 company, but I do know just by the nature of what you are,
- 16 which is originally you're an irrigation district, that
- 17 you're taking advantage of a lot of hydro power. And that
- 18 is probably, as much as any variable, the biggest reason
- 19 for the difference in cost associated with the utility
- 20 bill. So let's call it -- if it's black, it's black. It
- 21 has nothing to do about whether you're offering solar or
- 22 not. The reason why your bills are lower is because you
- 23 are relying on hydro power.
- So I just wanted that part of the record. And if
- 25 I'm wrong, you can tell me I'm wrong. I doubt if anybody

- 1 can tell me I'm wrong on that one.
- CHMN. MAYES: Well, I'll tell you you're right.
- 3 I have reviewed the record, and you're absolutely right.
- 4 They do have the benefit of having a lot of hydro in their
- 5 portfolio, which is a good thing, and no one begrudges
- 6 them that.
- 7 COM. NEWMAN: No.
- 8 CHMN. MAYES: Okay. We're moving on to item
- 9 No. 19. I mean, Item No. 20. I'm sorry.
- 10 MS. GRABEL: In this additional period before
- 11 this happens, the Open Meeting occurs again, are you
- 12 expecting anything from APS? What exactly are you
- 13 expecting?
- 14 CHMN. MAYES: I'm expecting you to file anything
- 15 you think is necessary to add to the record and answer
- 16 questions that were posed and that remain outstanding from
- 17 the Commissioners.
- MS. GRABEL: Thank you.
- 19 COM. NEWMAN: Madam Chair, if I may add, my
- 20 biggest issue is -- I would like to even see a brief on
- 21 it -- but why should we create more of a discriminatory
- 22 pattern in regulatory -- in energy regulation in Arizona?
- 23 Why should we do that as opposed -- and then almost a
- 24 grid. You know, that is a huge variable to me. It's
- 25 going to be hard to get me to vote yes on it. So why

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should I do that? What have other states done?
             MS. GRABEL: That's helpful. Thank you very
 2
 3
   much.
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             CHMN. MAYES: Okay. Moving on to U-20.
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             (Agenda Item U-19 recessed at 3:30 p.m.)
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STATE OF ARIZONA
                           ss.
    COUNTY OF MARICOPA )
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             I, MICHELE E. BALMER, Certified Reporter
    No. 50489 for the State of Arizona, do hereby certify that
 5
    the foregoing printed pages constitute a full, true and
 7
    accurate transcript of the proceedings had in the
    foregoing matter, all done to the best of my skill and
 9
    ability.
10
11
             WITNESS my hand this 2nd day of July, 2009.
12
13
14
15
                     Certified Reporter
16
                     Certificate No. 50489
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